F.No.18014/2/2018-LRD Government of India Ministry of Rural Development Department of Land Resources

> NBO Building, Nirman Bhawan, New Delhi Dated: 27<sup>th</sup> July, 2020

To

- (i) All the members of PS&MC as per list attached.
- (ii) All the participants as per list attached.

Subject: Minutes of the Project Sanctioning and Monitoring Committee (PS&MC) meeting held through Video Conferencing on 15.07.2020 at 11.00 A.M. under the Chairmanship of Secretary (LR) in the Committee Room of the Department of Land Resources, Ministry of Rural Development, New Delhi.

Sir,

I am directed to forward herewith the minutes of the Project Sanctioning and Monitoring Committee Meeting under the Digital India Land Records Modernization Programme (DILRMP) held through Video Conferencing on 15<sup>th</sup> July, 2020 at 11.00 AM under the chairpersonship of Secretary, Department of Land Resources in Committee Room of this Department in NBO Building, Nirman Bhawan, New Delhi for information and necessary action.

Yours faithfully,

Alaber (Asit Halder) Under Secretary to the Government of India Tele No.011-23044621

Copy for information to:

- 1. Sr. PPS to Secretary (LR)
- 2. PPS to JS (LR)

3. Sr. Technical Director, NIC, DoLR with the request to upload the minutes on the website of the Department.

4. Copy to concerned files.

Minutes of the Project Sanctioning and Monitoring Committee (PS&MC) meeting held through Video Conferencing on 15.07.2020 at 11.00 A.M. under the Chairmanship of Secretary (LR) in Committee Room of the Department of Land Resources, Ministry of Rural Development, New Delhi.

## 1. Participation:

**1.1** A meeting of the Project Sanctioning and Monitoring Committee (PS&MC) was held through Video Conferencing on 15-7-2020 at 11.00 A.M. under the Chairmanship of Secretary (LR) to monitor the progress and consider the proposals under the Digital India Land Records Modernization Programme (DILRMP) of (i) NIC / NICSI in respect of National Generic document Registration System (NGDRS Phase II) and (ii) the States of (a) Chhattisgarh (b) Odisha and Bihar (c) Tripura (d) Uttar Pradesh (e) Tamil Nadu (f) Sikkim and also of the DoLR to set a PMU at headquarter. The financial and physical progress of the participating States and new proposals were discussed.

At the outset, all the participants were welcomed and briefed on the extension of the Digital India Land Records Modernization Programme, extended up to 31st March, 2021 at a total cost of Rs. 950 crores and also restoration of survey /resurvey, PMU and core GIS as well as funding pattern for reimbursement basis to advance basis. Component wise allocation is as under:

SI. No.	Name of Component	Outlays (in Rs. Crore)
1.	State Level Data Centre	40.10
2.	Modern Record Room	216.44
3.	Data Entry/Re-entry/Data Conversion	20.11
4.	Digitalization of Cadastral Maps	256.92
5.	Computerization of Registration	303.69
6.	"Evaluation Studies", IEC and Training	37.74
7.	Survey ./ Re-survey	50.00
8.	PMU	5.00
9.	Core GIS	20.00
	Total	950.00

It was advised to make all efforts to ensure utilization of unspent balances.

**1.2** The list of participants is at **annexure I**.

**1.3** Secretary, Land Resources while appreciating efforts made by the states in implementation of the progress also shared the commendation of PMO / Cabinet Secretariat on the progress achieved. He directed that all States/ UTs must expedite the implementation of DILRMP with focused approach and do all out efforts to

complete all activities and components in a time bound manner. He advocated for a robust system of Integrated Land Information Management System (ILIMS) which include linkage amongst registration, land records, banks and revenue courts and insisted that States should move towards ILIMS to facilitate the welfare and citizen-centric services. He also talked about progress made so far, for Unique Land Parcel Identification Number (ULPIN).

**1.4** Joint Secretary (LR) expressed his gratitude to the efforts and personal intervention made by Secretary for restoration of funding pattern as well as some major and important components like survey/resurvey and PMU etc. He also shared utility of computerisation of land records in connection with implementation of PM Kisaan Samman Nidhi Yojana and also supply of data relating to government land to PMO recently. Then he presented the State wise report of financial and physical progress and proposals of States before PS &MC for consideration as per DILRMP guidelines. The details of proceedings are as below:

2.1 NIC / NICSI:

#### Proposal:

2.1.1 NGDRS Phase II for a period of 3 years at a total cost of Rs,798 lakhs as detailed below:

		Proposal (Rs. In lakhs)	
	Initial	Revised	
Manpower	600.00	470.00	
Hardware and supporting software	25.00	59.25	
Misc. and Support	112.50	9.00	
Training and Travelling	50.00	75.00	
Security audit and certification	25.00	25.00	
Total	812.50	638.25	
Tax and NICSI charges (18%GST+7%NICSI)	203.12	159.56	
Grand total	1015.62	2 797.81	
	Hardware and supporting software Misc. and Support Training and Travelling Security audit and certification Total Tax and NICSI charges (18%GST+7%NICSI)	Manpower600.00Hardware and supporting software25.00Misc. and Support112.50Training and Travelling50.00Security audit and certification25.00Total812.50Tax and NICSI charges (18%GST+7%NICSI)203.12	

#### **Deliberations:**

**2.1.2** DDG, NIC presented before the Committee proposal of second phase of NGDRS at a total cost of Rs.797.81 lakhs and gave details of the targets. He stated that 10 States/UTs NGDRS has been launched / implemented. In Jammu and Kashmir, it was launched in the last month. He also highlighted the features as well

as benefits of the NGDRS during this Covid-19 Pandemic. He stated that NIC has revisited their earlier proposal and considerable deduction has been made in the projection. He requested the committee to sanction the second phase of NGDRS w.e.f. 1<sup>st</sup> July, 2020 (coup up with the gap) at a total cost of Rs. 7.98 crore.

**2.1.3** Secretary (LR) wanted to know whether all the SROs have been covered in the States/UTs where NGDRS has been launched. DDG clarified that in the States like Punjab, Goa, Jharkhand, NGDRS has been fully implemented across the States and in other States/UTs, it was done on pilot basis and further extension will be done based on the resources available in the States pre-second phase.

**2.1.4** JS(LR) enquired about the states of implementation of NGDRS in Punjab in respect of which recently technical complaints were received. It was clarified that issue has been resolved by the NIC Team, Pune in consultation with State Government. He advised NIC to set milestone and timelines pragmatically and NIC should fully utilized hardware and software purchased / developed during phase I period in the second phase and continue to extend technical support to the states /UTs covered in phase I

**2.1.5** DS (IFD) enquired while expenditure against security audit was very less against the projection in NGDRS (Phase-I) and is it necessary to have security audit in every case? He also requested all the states to adopt PFMS EAT module for releases and expenditure of the funds received. DDG informed that in initial phase it was projected little bit. Higher side keep in mind that pilot project / testing / training could be done in each and every state but it could be launched only in 10 States. As per Cyber Security Laws and also for protection of sensitive data, security audit is must.

**2.1.6** DS (LR) stated that in most of the component estimate has been reduced but in two components i.e. hardware and software and training and testing, it has been substantially increased and wanted to know reason for the same. DDG, NIC informed that as per projection for complete roll out of the programme in the States/UTs where it has been launched and pilot in other remaining States/UTs, manpower are required to conduct more visits and since there is increasing manpower as well as number of States/UTs more software hardware would also be required.

#### **Recommendation / Decision:**

**2.1.7** Committee recommended sanction for NGDRS (Phase-II) at a total cost of Rs. 798.00 lakh for a period of 3 years w.e.f. 1<sup>st</sup> July, 2020. The balance if any available with NIC/NICSI in respect of NGDRS Phase I will be adjusted against release for NGDRS (Phase-II). All the terms and conditions including MoU if any would be fulfilled by the NIC / NICSI and progress would be monitored based on the milestone given in the proposal.

NIC shall fully utilised hardware and software purchased / developed during phase I period in the second phase and continue to extend technical support to the states /UTs covered in phase I

# 2.2 Chattisgarh:

#### Proposal:

**2.2.1** Establishment of PMU in the state at a total cost of Rs.39.20 lakhs for implementation of DILRMP.

## **Deliberations:**

2.2.2 The proposal is as per norms.

## Recommendation / Decision:

**2.2.3** Committee recommended establishment of PMU at the total cost of Rs.39.20 in the State of Chhattisgarh.

# 2.3 DoLR

## Proposal:

**2.3.1** Establishment of PMU at DoLR (headquarter) level to provide for consultants / programmer for implementation of the programme.

## **Deliberations:**

**2.3.2** JS (LR) submitted before the Committee that there is acute shortage of staff at headquarter level to deal with the DILRMP proposals and resolved related activities like National Rehabilitation and Resettlement Policy, Ease of Doing Business and Global Competitiveness Index etc. At present there only one ASO and One Under Secretary is available for exclusive work of DILRMP in the Division. At present EFC, Booklet on Best Practices, revision in guidelines and uploading of various reports/ data on PMO/NITI Aayog /eSamiksha portal are being handled in a time bound manner in addition to releases and monitoring of fund. Work is being managed with assistance and cooperation of already overloaded officers dealing with land regulation. As such creation of PMU at headquarter level has become imperative for smooth implementation of the Programme and requested the Committee to consider establishment of PMU at headquarter level to provide consultant/programmer within the outer limit of Rs.28.20 lakhs per annum as provided in the guideline of PMU.

# Recommendation / Decision:

**2.3.3** The Committee considered the proposal and recommended that consultant and programmer within the admissible limit provided in the guideline of the PMU may be engaged / outsourced by the division through administrative division of the department in consultation with IFD.

# 2.4 Odisha and Bihar

## Proposal:

**2.4.1** State Government of Odisha and Bihar have requested for increase in the rate of remuneration for the consultant and programmer under PMU.

## **Deliberations:**

**2.4.2** Programme Management Unit guideline provide for annual recurring expenditure for 2 Consultant and 2 Programmer at a total cost of Rs.28.20 lakh. Rates were initially fixed in 2008 and since then no revision has been made. It was felt that there is a need to consider revision in the rates keeping in view inflation and other factors.

## Recommendation / Decision:

**2.4.3** The committee considered the proposal and recommended that the subject may be referred to CTAG for examination and report.

## 2.5 Tripura

## Proposal:

**2.5.1** Computerisation of Registration (Strengthening of 20 SROs @ 5.00 lakh) at a total cost of Rs. 100.00 lakh.

## **Deliberations:**

**2.5.2** Government of Tripura have requested for grant of Rs. One crore for 20 SROs at the rate of 5 lakh per SRO. However, as per guidelines provide for Rs. 10.00 lakh per SRO where Computerization not done and Rs 2.5 lakh per SRO where Computerization already done. State has stated that Works of the SRO Projects are being done through, old generation devices installed during 2006-2011. It has become extremely essential to upgrade the devices.

## **Recommendation / Decision:**

**2.5.3** The committee considered the proposal and recommended sanction of Rs.50 lakh at the rate of 2.5 lakh per SRO for technology upgrade renovation of the 20 SRO offices as envisaged in the guideline of the programme.

# 2.5 Uttar Pradesh:

# Proposal:

**2.5.1** Principal Secretary, Stamp & Registration Department, Government of Uttar Pradesh has sent following proposals directly for computerization of registration:

SI. No.	Component	Unit / Rate	State Proposal	Sanction able
1	Registration (Strengthening of 165 SROs – High speed scanner and Desk top	SRO for non- Computerised SRO and Rs 2.5 lakh		220.00 lakh

2	Internet connectivity in	Rs.3.5 Lakh per SRO	Rs. 350.00 lakh	-
	364 SROs @	(one time)		
G.g.	Rs.8000/p.m. per SRO			
3	Training and capacity Building	-	50.00 lakh	50.00
4	Others (note counting machine, tablet etc.)	-	80.00	-
	Total		700.00	270.00

**2.5.2** Principal Secretary, Stamp & Registration Department, Government of Uttar Pradesh has stated that work in 165 SRO is still being done on old desktop and window installed during 2006 (106),2009 (39) and 2012 (20). It has therefore due to cyber security, become extremely essential to upgrade the devices with updated software. As per guideline, Rs.2.5 lakh per SRO may be granted for technology upgrade for those SROs which are computerised and Rs.10 lakh per SRO which are not computerised. Demand of Rs.220 lakhs for 165 SROs raised by the State is with n the limit (Rs.265 lakh for 106 pre NLRMP SROs).

Rs. 689.09 lakh has already been sanctioned to the State for computerization of registration including inter connectivity during 2009-10,2010-11 and 2011-12 and Rs. 70.88 lakh has been released. Details of utilization and state share is yet to be furnished by the State.

## Recommendation / Decision:

**2.5.3** The Committee considered the proposal of the State Government and recommended:

- i. Sanction of Rs. 220.00 lakh for strengthening of 165 SRO computerized in 2006-2012 subject to the condition details of utilization of funds released for computerization of registration and release of state share for computerization registration due as on 31.3.2016 will be provided by the State Government through Nodal Agency of DILRMP in the state i.e Revenue Board. All correspondence should be routed through Nodal Agency
- Sanction of Rs. 50.00 lakh for training of the officers /official of registration department at rate prescribed by NIC /NICSI or any central or state agency whichever is less.
- iii. Other proposals are either not admissible or already sanctioned.

## 2.6 Tamil Nadu

#### Proposal:

**2.6.1** Sanction of 13 Modern Record Room @ Rs.25.00 lakh per MRR for newly created 13 Talukas at a total cost of Rs. 325.00 lakh.

#### **Deliberations:**

**2.6.2** State of Tamil Nadu has submitted the proposal sanction of 13 Modern Record Room at a total cost of Rs.325 lakhs for newly created 13 Talukas.Out of total 305 Talukas, 292 have already been sanctioned with MRR. Proposal was presented by Director, Survey and Settlement. He also made progress of the implementation of the programme in the state and assured to update the data in NIC Portal.

# **Recommendation/ Decision:**

**2.6.3** The committee considered the proposal and recommended sanction of 13 Modern Record Room for 13 newly created talukas in the state of Tamil Nadu at a total cost of Rs. 325.00 as per list provided by the State Government (**Annexure II**).

## 2.7 Sikkim:

## Proposal:

**2.7.1** Sanction of Survey /resurvey in 3 districts (Total 3146sq/km) @ Rs. 34050/- per sqr km for pure ground truthing with the use of ETS/DGPS instead of @ 25000/- per sqr km recommended /sanctioned in the last PS&MC meeting held on 14.2.2020.

## **Deliberations:**

**2.7.2** In the PSMC meeting held on 14.2.2020, survey /resurvey in 3 districts (Total 3146sq/km) of Sikkimwas recommended at the rate Rs. 25000/- per sqr. km (Total Rs.786.69 lakh) as technology to be used in survey was not given. Now state has informed that they will be using ETS/DGPS technology and has requested to consider sanction at rate of Rs.34050/- per sq km. Request of the state was considered by the Committee.

#### Recommendation / Decision:

**2.7.3** The Committee considered the proposal and recommend to modify its recommendation made in last meeting held on 14.02.2020 to revised sanction Sanction of Survey /resurvey in 3 districts (Total 3146sq/km) @ Rs. 34050/- per sqr km for pure ground truthing with the use of ETS/DGPS at a total cost of Rs. Rs. 1071.21 lakh.

Meeting ended with vote of thanks to the Chair.

List of the participants of the Project Sanctioning and Monitoring Committee (PS&MC) meeting held on 15.07.2020 at 11.00 AM under the Chairmanship of Secretary, DoLR in the Committee Room of the Department of Land Resources, Ministry of Rural Development

#### **Department of Land Resources**

- 1. Shri RuolkhumlienBuhril, Secretary, Department of Land Resources.
- 2. Shri Hukum Singh Meena, Joint Secretary (LR), Department of Land Resources.
- 3. Shri Sushil Kumar Daila, Director (LR), Department of Land Resources.
- Shri Phool Chandra Prasad, Deputy Secretary (LR), Department of Land Resources.
- 5. Shri Niraj Kumar, Deputy Secretary (IFD), Department of Land Resources.
- 6. Shri Asit Halder, Under Secretary (LR), Department of Land Resources.

#### Members of the Project Sanctioning and Monitoring Committee

- 7. Dr.Debapriya Dutta, Advisor/ Head (NRDMS), Department of Science & Technology.
- 8. Shri Pankaj Mishra, Deputy Director General, Survey of India

#### **Participating States**

- 9. Representatives from State Government of Chhattisgarh,
- 10. Representatives from State Government of Odisha
- 11. Representatives from State Government of Tripura
- 12. Representatives from State Government of Uttar Pradesh
- 13. Representatives from State Government of Tamil Nadu

14. Representatives from State Government of Sikkim

## NIC Team, Department of Land Resources

- 15. Shri D.C. Mishra, Deputy Director General (NIC)
- 16. Shri Rajiv Goel, Senior Technical Director (NIC)

17. Shri A.M. Joshi, Sr. Technical Director

18. Shri Dinesh Kumar, Technical Director (NIC)

List of Taluks for which sanction of funds is requested towards Creation of Modern Record Rooms / Land Record Management

S.No	District	Taluk Name	G.O. No. & Date
1	Coimbatore	Anaimalai	G.O. Ms. No.419 Rev. RA 1(1)Dept. dated:25.10.18
2	Dindigul	Gujiliamparai	G.O. Ms. No.60 Rev. RA 1(1)Dept. dated:18.02.19
3		Killiyoor	G.O. Ms. No.59 Rev. RA 1(1)Dept. dated:18.02.19
4	Kanyakumari	Thiruvattar	G.O. Ms. No.40 Rev. RA 1(1)Dept. dated:07.02.19
5	Karur	Pugalur	G.O. Ms. No.84 Rev. RA 1(1)Dept. dated:04.03.2019
6	Krishnagiri	Anchetty	G.O. Ms. No.431 Rev. RA 1(1)Dept. dated:30.10.18
7	Madurai	Kalligudi	G.O. Ms. No.268 Rev. RA 1(1)Dept. dated:24.07.18
8	Nammakal	Mohanur	G.O. Ms. No.269 Rev. RA 1(1)Dept. dated:24.07.18
9	Ramanathapuram	RajaSingaMangalam	G.O. Ms. No.270 Rev. RA 1(1)Dept. dated:24.07.18
10	Thoothukudi	Eral	G.O. Ms. No.264 Rev. RA 1(1)Dept. dated:23.07.18
1Ì	Thirunelveli	Tisaiyanvilai	G.O. Ms. No.273 Rev. RA 1(1)Dept. dated:25.07.18
12	Thiruvallur	R.K.pet	G.O. Ms. No.61 Rev. RA 1(1)Dept. dated:18.02.19
13	Viruthunagar	Watrap	G.O. Ms. No.62 Rev. RA 1(1)Dept. dated:18.02.19

# Centre(LRMC)

R. Lunghy/

6. gnd 24.919

